	ASSET FORFEITURE CHANGES
	2020 GENERAL SESSION
	STATE OF UTAH
LO	NG TITLE
Gen	neral Description:
	This bill modifies provisions related to asset forfeiture.
Hig	hlighted Provisions:
	This bill:
	defines terms;
	addresses grounds for seizing property;
	addresses custody and control of property;
	• requires a court to make certain findings before the court can order property to be
	returned to a person claiming property;
	addresses jurisdiction for a district court;
	addresses voiding a forfeiture;
	 provides for release of property held for forfeiture on certain grounds;
	changes interest requirements;
	 modifies award provisions under the State Asset Forfeiture Grant Program;
	 addresses forfeiture reporting requirements; and
	makes technical and conforming changes.
Moı	ney Appropriated in this Bill:
	None
Oth	er Special Clauses:
	None
Utal	h Code Sections Affected:
AM	ENDS:
	24-1-102 , as last amended by Laws of Utah 2017, Chapters 285 and 362
	24-1-103 , as enacted by Laws of Utah 2013, Chapter 394
	24-2-102 , as enacted by Laws of Utah 2013, Chapter 394
	24-2-103 , as last amended by Laws of Utah 2017, Chapter 362
	24-3-102 , as enacted by Laws of Utah 2013, Chapter 394

33	24-3-103 , as last amended by Laws of Utah 2017, Chapters 285 and 334
34	24-3-104 , as enacted by Laws of Utah 2013, Chapter 394
35	24-4-102 , as last amended by Laws of Utah 2017, Chapter 362
36	24-4-103 , as enacted by Laws of Utah 2013, Chapter 394
37	24-4-104 , as last amended by Laws of Utah 2017, Chapter 362
38	24-4-105 , as last amended by Laws of Utah 2014, Chapter 112
39	24-4-107 , as last amended by Laws of Utah 2017, Chapter 362
40	24-4-108 , as enacted by Laws of Utah 2013, Chapter 394
41	24-4-109 , as enacted by Laws of Utah 2013, Chapter 394
42	24-4-110 , as last amended by Laws of Utah 2017, Chapter 362
43	24-4-111 , as enacted by Laws of Utah 2013, Chapter 394
44	24-4-113 , as enacted by Laws of Utah 2013, Chapter 394
45	24-4-114 , as last amended by Laws of Utah 2015, Chapter 134
46	24-4-115 , as last amended by Laws of Utah 2017, Chapter 303
47	24-4-117 , as last amended by Laws of Utah 2015, Chapter 134
48	24-4-118 , as last amended by Laws of Utah 2017, Chapter 303
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49 50	Be it enacted by the Legislature of the state of Utah:
	Be it enacted by the Legislature of the state of Utah: Section 1. Section 24-1-102 is amended to read:
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50 51	Section 1. Section 24-1-102 is amended to read:
505152	Section 1. Section 24-1-102 is amended to read: 24-1-102. Definitions.
50515253	Section 1. Section 24-1-102 is amended to read: 24-1-102. Definitions. As used in this title:
5051525354	Section 1. Section 24-1-102 is amended to read: 24-1-102. Definitions. As used in this title: (1) "Account" means the Criminal Forfeiture Restricted Account created in Section
50 51 52 53 54 55	Section 1. Section 24-1-102 is amended to read: 24-1-102. Definitions. As used in this title: (1) "Account" means the Criminal Forfeiture Restricted Account created in Section 24-4-116.
50 51 52 53 54 55 56	Section 1. Section 24-1-102 is amended to read: 24-1-102. Definitions. As used in this title: (1) "Account" means the Criminal Forfeiture Restricted Account created in Section 24-4-116. (2) (a) "Acquitted" means a finding by a jury or a judge at trial that a claimant is not
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50 51 52 53 54 55 56 57 58 59	Section 1. Section 24-1-102 is amended to read: 24-1-102. Definitions. As used in this title: (1) "Account" means the Criminal Forfeiture Restricted Account created in Section 24-4-116. (2) (a) "Acquitted" means a finding by a jury or a judge at trial that a claimant is not guilty. (b) "Acquitted" does not include: (i) a verdict of guilty on a lesser or reduced charge;
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64	(4)	"Claimant"	means	anv:
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- (a) owner of property as defined in this section;
- (b) interest holder as defined in this section; or
- 67 (c) person or entity who asserts a claim to any property seized for forfeiture under this 68 title.
- 69 (5) "Commission" means the Utah Commission on Criminal and Juvenile Justice.
- 70 (6) "Complaint" means a civil in rem complaint seeking the forfeiture of any real or personal property under this title.
- 72 (7) (a) "Computer" means an electronic, magnetic, optical, electrochemical, or other 73 high-speed data processing device that performs logical, arithmetic, and storage functions[-, 74 and].
- 75 (b) "Computer" includes any device that is used for the storage of digital or electronic files, flash memory, software, or other electronic information.
 - [(b)] (c) "Computer" does not mean a computer server of an Internet or an electronic service provider, or the service provider's employee, if used for the purpose of compliance with obligations pursuant to 18 U.S.C. 2258A.
 - (8) "Constructive seizure" means a seizure of property where the property is left in the control of the owner and the seizing agency posts the property with a notice of intent to seek forfeiture.
 - (9) (a) "Contraband" means any property, item, or substance that is unlawful to produce or to possess under state or federal law.
- (b) [All] A controlled [substances] substance that [are] is possessed, transferred,
 distributed, or offered for distribution in violation of Title 58, Chapter 37, Utah Controlled
 Substances Act, [are] is contraband.
 - (c) A computer is contraband if it:
- (i) contains or houses child pornography, or is used to create, download, transfer,
 upload to a storage account, or store any electronic or digital files containing child
 pornography; or
 - (ii) contains the personal identifying information of another person, as defined in Subsection 76-6-1102(1), whether that person is alive or deceased, and the personal identifying information has been used to create <u>a</u> false or fraudulent identification [documents] document

95	or financial transaction [eards] card in violation of Title 76, Chapter 6, Part 5, Fraud.
96	(10) "District court" means a district court of the state.
97	[(10)] (11) "Innocent owner" means a claimant who:
98	(a) held an ownership interest in property at the time the conduct subjecting the
99	property to forfeiture occurred, and:
100	(i) did not have actual knowledge of the conduct subjecting the property to forfeiture;
101	or
102	(ii) upon learning of the conduct subjecting the property to forfeiture, took reasonable
103	steps to prohibit the illegal use of the property; or
104	(b) acquired an ownership interest in the property and had no knowledge that the illegal
105	conduct subjecting the property to forfeiture had occurred or that the property had been seized
106	for forfeiture, and:
107	(i) acquired the property in a bona fide transaction for value;
108	(ii) was a person, including a minor child, who acquired an interest in the property
109	through probate or inheritance; or
110	(iii) was a spouse who acquired an interest in property through dissolution of marriage
111	or by operation of law.
112	[(11)] (12) (a) "Interest holder" means a secured party as defined in Section
113	70A-9a-102, a party with a right-of-offset, a mortgagee, lien creditor, or the beneficiary of a
114	security interest or encumbrance pertaining to an interest in property, whose interest would be
115	perfected against a good faith purchaser for value.
116	(b) "Interest holder" does not mean a person who holds property for the benefit of or as
117	an agent or nominee for another person, or who is not in substantial compliance with any
118	statute requiring an interest in property to be recorded or reflected in public records in order to
119	perfect the interest against a good faith purchaser for value.
120	[(12)] (13) "Known address" means any address provided by a claimant to the agency
121	at the time the property was seized, or the claimant's most recent address on record with a
122	governmental entity if no address was provided at the time of the seizure.
123	$[\frac{(13)}{(14)}]$ "Legal costs" means the costs and expenses incurred by a party in a
124	forfeiture action.
125	[(14)] <u>(15)</u> "Legislative body" means:

126	(a) (i) the Legislature, county commission, county council, city commission, city
127	council, or town council that has fiscal oversight and budgetary approval authority over an
128	agency; or
129	(ii) the agency's governing political subdivision; or
130	(b) the lead governmental entity of a multijurisdictional task force, as designated in a
131	memorandum of understanding executed by the agencies participating in the task force.
132	[(15)] (16) "Multijurisdictional task force" means a law enforcement task force or other
133	agency comprised of persons who are employed by or acting under the authority of different
134	governmental entities, including federal, state, county or municipal governments, or any
135	combination of these agencies.
136	[(16)] (17) "Owner" means any person or entity, other than an interest holder, that
137	possesses a bona fide legal or equitable interest in real or personal property.
138	$\left[\frac{(17)}{(18)}\right]$ (a) "Proceeds" means:
139	(i) property of any kind that is obtained directly or indirectly as a result of the
140	commission of an offense that gives rise to forfeiture; or
141	(ii) any property acquired directly or indirectly from, produced through, realized
142	through, or caused by an act or omission regarding property under Subsection $[\frac{(17)}{(18)}]$ $(\underline{18})(a)(i)$.
143	(b) "Proceeds" includes any property of any kind without reduction for expenses
144	incurred in the acquisition, maintenance, or production of that property, or any other purpose
145	regarding property under Subsection [(17)] (18)(a)(i).
146	(c) "Proceeds" is not limited to the net gain or profit realized from the offense that
147	gives rise to forfeiture.
148	[(18)] (19) "Program" means the State Asset Forfeiture Grant Program established in
149	Section 24-4-117.
150	[(19)] (20) (a) "Property" means all property, whether real or personal, tangible or
151	intangible[, but].
152	(b) "Property" does not include contraband.
153	[(20)] (21) "Prosecuting attorney" means:
154	(a) the attorney general and any assistant attorney general;
155	(b) any district attorney or deputy district attorney;
156	(c) any county attorney or assistant county attorney; and

157	(d) any other attorney authorized to commence an action on behalf of the state under
158	this title.
159	$\left[\frac{(21)}{(22)}\right]$ "Public interest use" means a:
160	(a) use by a government agency as determined by the legislative body of the agency's
161	jurisdiction; or
162	(b) donation of the property to a nonprofit charity registered with the state.
163	[(22)] (23) "Real property" means land [and includes], including any building, fixture,
164	improvement, appurtenance, structure, or other development that is affixed permanently to
165	land.
166	Section 2. Section 24-1-103 is amended to read:
167	24-1-103. Jurisdiction and venue.
168	(1) A [state] district court has [jurisdiction over any action filed in accordance with this
169	title regarding:]:
170	[(a) all interests in property if the property is within this state at the time the action is
171	filed; and]
172	[(b) a claimant's interests in the property, if the claimant is subject to the personal
173	jurisdiction of the district court.]
174	(a) subject matter jurisdiction over any action or proceeding brought under this title
175	regarding:
176	(i) property that is seized in accordance with Chapter 2, Seizure of Property; and
177	(ii) a claimant's interest in property that is seized in accordance with Chapter 2, Seizure
178	of Property; and
179	(b) immediate legal custody and sole in rem jurisdiction over property seized in
180	accordance with Chapter 2, Seizure of Property, regardless of whether a criminal or forfeiture
181	proceeding is initiated.
182	[(2)] (3) (a) In addition to the venue provided for under Title 78B, Chapter 3, Part 3,
183	Place of Trial Venue, or any other provisions of law, a proceeding [for forfeiture] under this
184	title may be maintained in the judicial district [in which] where:
185	(i) any part of the property is found <u>or seized;</u> [or]
186	(ii) a civil or criminal action could be maintained against a claimant for the conduct
187	alleged to constitute grounds for forfeiture[-]; or

188	(iii) the proceeding is initiated.
189	(b) A claimant may obtain a change of venue under Section 78B-3-309.
190	Section 3. Section 24-2-102 is amended to read:
191	24-2-102. Grounds for seizing property.
192	(1) Property may be seized by a peace officer or any other person authorized by law
193	upon process issued by a court having jurisdiction over the property in accordance with the
194	Utah Rules of Criminal Procedure relating to search warrants or administrative warrants.
195	(2) Property may be seized under this chapter when:
196	(a) the seizure is incident to an arrest;
197	(b) the property seized is the subject of a prior judgment in favor of the state in a
198	criminal injunction or forfeiture proceeding under this title; or
199	(c) [the] \underline{a} peace officer or other person authorized by law has probable cause to believe
200	that the property:
201	(i) is directly or indirectly dangerous to health or safety;
202	(ii) is evidence of a crime;
203	(iii) has been used or was intended to be used to commit a crime; or
204	(iv) is proceeds of a crime.
205	Section 4. Section 24-2-103 is amended to read:
206	24-2-103. Property seized by a peace officer Custody and control of property.
207	(1) (a) When property is seized by a peace officer, the peace officer or the <u>peace</u>
208	officer's employing agency shall provide a receipt to the person from whom the property [was]
209	<u>is</u> seized.
210	(b) The receipt shall describe the:
211	(i) property seized;
212	(ii) date of seizure; and
213	(iii) name and contact information of the <u>peace</u> officer's employing agency.
214	(c) In addition to the receipt, the peace officer shall provide the person from whom the
215	property [was] is seized [shall be provided] with information regarding the forfeiture process,
216	including:
217	(i) important time periods in the forfeiture process;
218	(ii) what happens to the property upon conviction or acquittal; and

219	(iii) how to make a claim for the return of the property.
220	(d) A copy of the receipt shall be maintained by the agency.
221	(e) If <u>physical</u> custody of the property is transferred to another agency, a copy of the
222	receipt under Subsection (1)(a) shall be provided with the property.
223	(2) The agency responsible for maintaining the property shall:
224	(a) hold all seized property in safe <u>physical</u> custody until [it] <u>the property</u> can be
225	disposed of as provided in this title; and
226	(b) maintain a record of the property that includes:
227	(i) a detailed inventory of all property seized;
228	(ii) the name of the person from whom [it was] the property is seized; and
229	(iii) the agency's case number.
230	(3) Property seized under this title is not recoverable by replevin, but is considered in
231	the agency's physical custody subject only to the orders of the [court or the official having]
232	district court with legal custody and in rem jurisdiction over the property.
233	(4) [All controlled substances] A controlled substance or other contraband that is
234	seized by a peace officer may be processed for evidentiary or investigative purposes, including
235	sampling or other preservation procedure [prior to] before disposal or destruction.
236	(5) (a) An agency shall deposit property in the form of cash or other readily negotiable
237	instruments into a separate, restricted, interest-bearing account maintained by the agency solely
238	for the purpose of managing and protecting the property from commingling, loss, or
239	devaluation.
240	(b) [Each] An agency shall have written policies for the identification, tracking,
241	management, and safekeeping of seized property, which shall include a prohibition against the
242	transfer, sale, or auction of seized property to any employee of the agency.
243	(6) If a peace officer or the officer's employing agency records an interview of a minor
244	child during an investigation of a violation of Section 76-5-402.1, 76-5-402.3, 76-5-403.1, or
245	76-5-404.1, the agency shall retain a copy of the recording for 18 years following the date of
246	the last recording unless the prosecuting attorney requests in writing that the recording be
247	retained for an additional period of time.
248	(7) Title 13, Chapter 32a, Pawnshop and Secondhand Merchandise Transaction
249	Information Act, governs the disposition of property held by a pawn or secondhand business in

250	the course of [its] the pawn or secondhand's business.
251	Section 5. Section 24-3-102 is amended to read:
252	24-3-102. Property received in evidence.
253	(1) When <u>seized</u> property is received in evidence by the <u>district</u> court, the clerk of the
254	<u>district</u> court shall retain the property or the clerk shall return the property to the <u>physical</u>
255	custody of the peace officer or the [agency employing the peace officer] peace officer's
256	employing agency.
257	(2) [The property] Property held as evidence shall be retained by the clerk [or], the
258	peace officer, or the peace officer's employing agency until all direct appeals and retrials are
259	final, at which time the property shall be disposed of in accordance with this title.
260	(3) If the prosecuting attorney considers it necessary to retain [control over the
261	evidence] physical custody of property held as evidence in anticipation of possible collateral
262	attacks upon the judgment or for use in a potential prosecution, the prosecutor may decline to
263	authorize the disposal of the property under this chapter.
264	Section 6. Section 24-3-103 is amended to read:
265	24-3-103. Property no longer needed as evidence Disposition of property.
266	(1) When the prosecuting attorney determines that <u>seized</u> property no longer needs to
267	be held as evidence, the prosecuting attorney may:
268	(a) petition the <u>district</u> court to apply any property that is money towards restitution,
269	fines, fees, or monetary judgments owed by the owner of the property;
270	(b) petition the <u>district</u> court for an order transferring ownership of any weapons to the
271	seizing agency for the agency's use and disposal in accordance with applicable law[;] if the
272	owner:
273	(i) is the person who committed the crime for which the weapon was seized; or
274	(ii) may not lawfully possess the weapon; or
275	(c) notify the agency that has possession of the property that the property may be:
276	(i) returned to the rightful owner[;] if the rightful owner may lawfully possess it; or
277	(ii) disposed of or destroyed[,] if the property is contraband.
278	(2) The agency shall exercise due diligence in attempting to notify <u>and advise</u> the
279	rightful owner of [the] any seized property [to advise the owner] that the property is to be
280	returned.

281 (3) (a) For a computer determined to be contraband, a district court may order the 282 reasonable extraction and return of specifically described personal digital data to the rightful 283 owner. 284 (b) The [law enforcement] agency shall determine a reasonable cost to provide the 285 data, which shall be paid by the owner at the time of the request to extract the data. 286 (4) (a) Before the agency may release property to a person claiming ownership of the 287 property, the person shall establish in accordance with Subsection (4)(b) that the person: 288 (i) is the rightful owner; and 289 (ii) may lawfully possess the property. 290 (b) The person shall establish ownership under Subsection (4)(a) by providing to the 291 agency: 292 (i) identifying proof or documentation of ownership of the property; or 293 (ii) a notarized statement[-] if proof or documentation is not available. 294 (5) (a) When property is returned to the owner, a receipt listing in detail the property 295 returned shall be signed by the owner. 296 (b) The receipt shall be retained by the agency and a copy shall be provided to the 297 owner. 298 (6) (a) Except as provided in Subsection (6)(b), if the agency is unable to locate the 299 rightful owner of the property, or if the rightful owner is not entitled to lawfully possess the property, the agency may: 300 301 (i) apply the property to a public interest use; 302 (ii) sell the property at public auction and apply the proceeds of the sale to a public 303 interest use; or 304 (iii) destroy the property if the property is unfit for a public interest use or for sale. 305 (b) If the property described in Subsection (6)(a) is a firearm, the agency shall dispose 306 of the firearm in accordance with Section 24-3-103.5. 307 (7) Before applying the property or the proceeds from the sale of the property to a 308 public interest use, the agency shall obtain from the legislative body of [its] the agency's 309 jurisdiction: 310 (a) permission to apply the property or the proceeds to public interest use; and 311 (b) the designation and approval of the public interest use of the property or the

312	proceeds.
313	Section 7. Section 24-3-104 is amended to read:
314	24-3-104. Petition to return property held as evidence.
315	(1) (a) A person claiming ownership of property held as evidence may file a petition
316	with the <u>district</u> court for the return of the property.
317	[(b) The petition may be filed in:]
318	[(i) the court in which criminal proceedings have commenced regarding the conduct for
319	which the property is held as evidence; or]
320	[(ii) the district court of the jurisdiction where the property was seized, if there are no
321	pending criminal proceedings.]
322	[(c)] (b) A copy of the petition shall be served on the prosecuting attorney and the
323	agency [which] that has [possession] physical custody of the property.
324	(2) The <u>district</u> court shall provide an opportunity for an expedited hearing. After the
325	opportunity for an expedited hearing, the <u>district</u> court may order that the property <u>held as</u>
326	evidence be:
327	(a) returned to the rightful owner as determined by the <u>district</u> court;
328	(b) applied directly or by proceeds of the sale of the property toward restitution, fines,
329	or fees owed by the rightful owner in an amount set by the district court;
330	(c) converted to a public interest use;
331	(d) held for further legal action;
332	(e) sold at public auction and the proceeds of the sale applied to a public interest use;
333	or
334	(f) destroyed.
335	(3) Before [the] <u>a district</u> court [can order] <u>orders</u> property be returned to a person
336	claiming ownership of property, the [person shall establish] district court shall find, by clear
337	and convincing evidence, that the person:
338	(a) is the rightful owner; and
339	(b) may lawfully possess the property.
340	(4) If the <u>district</u> court orders [the] property to be returned, the agency [that possesses]
341	with physical custody of the property shall return the property to the claimant as expeditiously
342	as possible.

343	Section 8. Section 24-4-102 is amended to read:
344	24-4-102. Property subject to forfeiture.
345	(1) Except as provided in Subsection (3), property seized under this title that has been
346	used to facilitate the commission of a federal or state criminal offense and any proceeds of
347	criminal activity may be forfeited under this chapter, including:
348	(a) real property, including things growing on, affixed to, and found in land; and
349	(b) tangible and intangible personal property, including money, rights, privileges,
350	interests, claims, and securities of any kind.
351	(2) If the property is used to facilitate a violation of Section 76-10-1204, 76-10-1205,
352	76-10-1206, or 76-10-1222, the property subject to forfeiture under this section is limited to
353	property, the seizure or forfeiture of which would not constitute a prior restraint on the exercise
354	of an affected party's rights under the First Amendment to the Constitution of the United States
355	or Utah Constitution, Article I, Section 15, or would not otherwise unlawfully interfere with the
356	exercise of those rights.
357	(3) A motor vehicle used in a violation of Section 41-6a-502, 41-6a-517, a local
358	ordinance that complies with the requirements of Subsection 41-6a-510(1), Subsection
359	58-37-8(2)(g), or Section 76-5-207 may not be forfeited unless:
360	(a) the operator of the vehicle has previously been convicted of a violation, committed
361	after May 12, 2009, of:
362	(i) a felony driving under the influence violation under Section 41-6a-502;
363	(ii) a felony violation under Subsection 58-37-8(2)(g); or
364	(iii) automobile homicide under Section 76-5-207; or
365	(b) the operator of the vehicle was driving on a denied, suspended, revoked, or
366	disqualified license; and
367	(i) the denial, suspension, revocation, or disqualification under Subsection (3)(b)(ii)
368	was imposed because of a violation under:
369	(A) Section 41-6a-502;
370	(B) Section 41-6a-517;
371	(C) a local ordinance that complies with the requirements of Subsection 41-6a-510(1);
372	(D) Section 41-6a-520;
373	(E) Subsection 58-37-8(2)(g);

374	(F) Section 76-5-207; or
375	(G) a criminal prohibition that the [person] operator was charged with violating as a
376	result of a plea bargain after having been originally charged with violating one or more of the
377	sections or ordinances described in Subsections (3)(b)(i)(A) through (F); or
378	(ii) the denial, suspension, revocation, or disqualification described in Subsections
379	(3)(b)(i)(A) through (G) :
380	(A) is an extension imposed under Subsection 53-3-220(2) of a denial, suspension,
381	revocation, or disqualification; and
382	(B) the original denial, suspension, revocation, or disqualification was imposed
383	because of a violation described in Subsections (3)(b)(i)(A) through (G).
384	Section 9. Section 24-4-103 is amended to read:
385	24-4-103. Initiating forfeiture proceedings Notice of intent to seek forfeiture.
386	(1) (a) Within 30 days [from the date that] after the day on which property is seized, an
387	agency seeking to forfeit the property shall serve a notice of intent to seek forfeiture upon any
388	[elaimants] claimant known to the agency.
389	(b) The notice of intent to seek forfeiture shall describe the:
390	(i) date of the seizure;
391	(ii) property seized;
392	(iii) claimant's rights and obligations under this chapter, including the availability of
393	hardship relief in appropriate circumstances; and
394	(iv) statutory basis for the forfeiture, including the judicial proceedings by which
395	property may be forfeited under this chapter.
396	(c) The notice of intent to seek forfeiture shall be served by:
397	(i) certified mail, return receipt requested, to the claimant's known address; or
398	(ii) personal service.
399	(d) The court [may void any] shall void a forfeiture of property made without notice
400	under Subsection (1)(a), unless the agency demonstrates:
401	(i) good cause for the failure to give notice to the claimant; or
402	(ii) that the claimant had actual notice of the seizure.
403	(2) (a) Once the agency has served each claimant with a notice of intent to seek
104	forfeiture, but no later than 60 days from the date that property is seized, the agency shall

405	present a written request for forfeiture to the prosecuting attorney.
406	(b) The written request shall:
407	(i) describe the property to be forfeited; and
408	(ii) include a copy of [all] the reports, supporting documents, and other evidence
409	necessary for the prosecuting attorney to determine the legal sufficiency for filing a forfeiture
410	action.
411	Section 10. Section 24-4-104 is amended to read:
412	24-4-104. Civil forfeiture procedure.
413	(1) (a) The law enforcement agency shall promptly return seized property, and the
414	prosecuting attorney may take no further action to effect the forfeiture of the property, unless
415	within 75 days after the property is seized the prosecuting attorney:
416	(i) files a criminal indictment or information under Subsection 24-4-105(2);
417	(ii) obtains a restraining order under Subsection 24-4-105(3);
418	(iii) files a petition under Subsection 24-4-114(1); or
419	(iv) files a civil forfeiture complaint.
420	(b) A complaint for civil forfeiture shall describe with reasonable particularity the:
421	(i) property that is the subject of the forfeiture proceeding;
422	(ii) date and place of seizure; and
423	(iii) factual allegations that constitute a basis for forfeiture.
424	(2) (a) After a complaint is filed, the prosecuting attorney shall serve a copy of the
425	complaint and summons upon each claimant known to the prosecuting attorney within 30 days
426	(b) The prosecuting attorney is not required to serve a copy of the complaint or the
427	summons upon any claimant who has disclaimed, in writing, an ownership interest in the
428	seized property.
429	(c) Service of the complaint and summons shall be by:
430	(i) personal service;
431	(ii) certified mail, return receipt requested, to the claimant's known address; or
432	(iii) service by publication[5] if the prosecuting attorney demonstrates to the court that
433	service cannot reasonably be made by personal service or certified mail.
434	(d) Service by publication shall be by publication of two notices, in two successive
435	weeks, of the forfeiture proceeding:

436	(i) in a newspaper of general circulation in the county in which the seizure occurred;
437	and
438	(ii) on Utah's Public Legal Notice Website established in Subsection 45-1-101(2)(b).
439	(e) Service is effective upon the earlier of:
440	(i) personal service;
441	(ii) mailing of a written notice; or
442	(iii) publication.
443	(f) Upon motion of the prosecuting attorney and a showing of good cause, the <u>district</u>
444	court may extend the period to complete service under this section for an additional 60 days.
445	(3) (a) In any case where the prosecuting attorney files a complaint for forfeiture, a
446	claimant may file an answer to the complaint.
447	(b) The answer shall be filed within 30 days after the complaint is served upon the
448	claimant as provided in Subsection (2)(b).
449	(c) When [the] property subject to forfeiture is valued at less than \$10,000, the agency
450	that has <u>physical</u> custody of the property shall return the property to the claimant if:
451	(i) (A) the prosecuting attorney has filed a forfeiture complaint, and the claimant has
452	filed an answer through an attorney or pro se, in accordance with Subsections (3)(a) and (b);
453	and
454	(B) the prosecuting attorney has not filed an information or indictment for criminal
455	conduct giving rise to the forfeiture within 60 days after the date that service of the forfeiture
456	complaint on the claimant was completed, or has not timely moved a <u>district</u> court [of
457	competent jurisdiction] and demonstrated reasonable cause for an extension of time to file
458	[such] an information or indictment; or
459	(ii) the information or indictment for criminal conduct giving rise to the forfeiture was
460	dismissed and the prosecuting attorney has not refiled the information or indictment within
461	seven days of the dismissal.
462	(d) The return of property to the claimant under Subsection (3)(c) does not include any
463	expenses, costs, or attorney fees.
464	(e) The time limitations in Subsection (3)(c)(i) may be extended for up to 15 days if a
465	claimant timely seeks to recover possession of seized property pursuant to Subsection
466	24-4-107(8), but shall resume immediately upon the seizing agency's or prosecuting attorney's

timely denial of the claim on the merits.

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(4) Except as otherwise provided in this chapter, <u>a</u> forfeiture [proceedings are] proceeding is governed by the Utah Rules of Civil Procedure.

- 470 (5) The court shall take all reasonable steps to expedite <u>a</u> civil forfeiture [proceedings]
 471 <u>proceeding</u> and shall give [these proceedings] <u>a proceeding</u> the same priority as is given to <u>a</u>
 472 criminal [cases] <u>case</u>.
 - (6) In [all suits or actions] a suit or action brought under this section for the civil forfeiture of any property, the burden of proof is on the prosecuting attorney to establish by clear and convincing evidence that the [claimant engaged in conduct giving rise to the] property is subject to forfeiture.
- 477 (7) A claimant may file an answer to a complaint for civil forfeiture without posting bond with respect to the property subject to forfeiture.
 - (8) Property is subject to forfeiture under this chapter if the prosecuting attorney establishes that:
- (a) (i) the claimant has engaged in conduct giving rise to forfeiture;
- [(b)] (ii) the property [was] is acquired by the claimant during that portion of the conduct that gives rise to forfeiture, or within a reasonable time after that conduct is committed; and
- 485 [(c)] (iii) there is no likely source for the purchase or acquisition of the property other 486 than the conduct that gives rise to forfeiture[:]; or
- 487 (b) (i) there is no known claimant;
- 488 (ii) there is cause to believe that the property has been used to commit a crime or is
 489 proceeds of a crime; and
- 490 (iii) the prosecuting attorney has complied with the notice requirements of Subsection 491 (2)(d).
 - (9) A finding by the <u>district</u> court that property is the proceeds of conduct giving rise to forfeiture does not require proof that the property was the proceeds of any particular exchange or transaction.
- 495 (10) If the prosecutor establishes that the property is subject to forfeiture, but the 496 claimant is subsequently criminally charged with the conduct giving rise to the forfeiture and is 497 acquitted of that charge on the merits:

(a) the property subject to the forfeiture or the open market value of the property, if the property has been disposed of under Subsection 24-4-108(13), shall be returned to the claimant; and

(b) any payments required under this chapter regarding the costs of holding the property shall be paid to the claimant.

Section 11. Section **24-4-105** is amended to read:

24-4-105. Criminal forfeiture procedure.

- (1) If a claimant is criminally prosecuted for conduct [giving rise to the forfeiture] that subjects property to forfeiture, the prosecuting attorney may elect to seek forfeiture of the claimant's interest in the property through the criminal case.
- (2) If the prosecuting attorney elects to seek forfeiture of the claimant's interest in [the] property through the criminal case, the information or indictment shall state that the claimant's interest in the property is subject to forfeiture and the basis for the forfeiture.
- (3) (a) Upon application of the prosecuting attorney, the <u>district</u> court may enter restraining orders or injunctions, or take other reasonable actions to preserve [for] forfeiture under this section, <u>for</u> any property subject to forfeiture if, after notice to known claimants and claimants who can be identified after due diligence and who are known to have an interest in the property, and after affording those persons an opportunity for a hearing, the <u>district</u> court determines that:
- (i) there is a substantial probability that the state will prevail on the issue of forfeiture and that failure to enter the order will result in the property being sold, transferred, destroyed, or removed from the jurisdiction of the court or otherwise made unavailable for forfeiture; and
- (ii) the need to preserve the availability of the property or prevent its sale, transfer, destruction, or removal through the entry of the requested order outweighs the hardship against any party against whom the order is to be entered.
- (b) [A temporary restraining order may be entered ex parte upon] Upon application of the prosecuting attorney before or after an information or indictment has been filed with respect to the property, a district court may grant an ex parte temporary restraining order if the prosecuting attorney demonstrates that:
- (i) there is probable cause to believe that the property [with respect to] for which the order is sought would, in the event of a conviction, be subject to forfeiture under this section;

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(ii) <u>the</u> provision of notice would jeopardize the availability of the property for forfeiture or would jeopardize an ongoing criminal investigation.

- (c) The temporary order expires not more than 10 days after entry unless extended for good cause shown or unless the party against whom it is entered consents to an extension.
- (d) After service of the temporary order upon any claimants known to the prosecuting attorney, a hearing concerning the order entered under this section shall be held as soon as practicable and prior to the expiration of the temporary order.
- (e) The <u>district</u> court is not bound by the Utah Rules of Evidence regarding evidence [it] the <u>district court</u> may receive and consider at any hearing under this section.
- (4) (a) Upon conviction of a claimant for conduct giving rise to criminal forfeiture, the prosecutor shall ask the finder of fact to make a specific finding as to whether the property or any part of [it] the property is subject to forfeiture.
- (b) A determination of whether property is subject to forfeiture under this section shall be proven beyond a reasonable doubt.
- (5) (a) Upon conviction of a claimant for violating any provision of state law subjecting a claimant's property to forfeiture and a finding by the trier of fact that the property is subject to forfeiture, the <u>district</u> court shall enter a judgment and order the property forfeited to the state upon the terms stated by the <u>district</u> court in [its] the <u>district</u> court's order.
- (b) Following the entry of an order declaring property forfeited, the <u>district</u> court may, upon application of the prosecuting attorney, enter appropriate restraining orders or injunctions, require the execution of satisfactory performance bonds, appoint receivers, conservators, appraisers, accountants, or trustees, or take any other action to protect the interest of the state in property ordered forfeited.
- (6) (a) (i) After property is ordered forfeited under this section, the seizing agency shall direct the disposition of the property under Section 24-4-115.
- (ii) Any property right or interest under this Subsection (6)(a) not exercisable by or transferable for value to the state expires and does not revert to the defendant.
- (iii) The defendant or any person acting in concert with or on behalf of the defendant is not eligible to purchase forfeited property at any sale held by the seizing agency unless approved by the [iudge] district court.

(b) The <u>district</u> court may stay the sale or disposition of the property pending the conclusion of any appeal of the criminal case giving rise to the forfeiture if the defendant demonstrates that proceeding with the sale or disposition of the property may result in irreparable injury, harm, or loss.

- (7) Except as provided under Subsection (3) or (10), a party claiming an interest in property subject to forfeiture under this section:
- (a) may not intervene in a trial or appeal of a criminal case involving the forfeiture of property under this section; and
- (b) may not commence an action at law or equity concerning the validity of the party's alleged interests in the property subsequent to the filing of an indictment or an information alleging that the property is subject to forfeiture under this section.
- (8) The district court [that has jurisdiction of a case under this part] may enter orders under this section without regard to the location of any property that may be subject to forfeiture under this section or that has been ordered forfeited under this section.
- (9) To facilitate the identification or location of property declared forfeited and to facilitate the disposition of petitions for remission or mitigation of forfeiture after the entry of an order declaring property forfeited to the state, the <u>district</u> court may, upon application of the prosecuting attorney, order that the testimony of any witness relating to the forfeited property be taken by deposition, and that any book, paper, document, record, recording, or other material shall be produced as provided for depositions and discovery under the Utah Rules of Civil Procedure.
- (10) (a) (i) Following the entry of an order of forfeiture under this section, the prosecuting attorney shall publish notice of the order's intent to dispose of the property by publication. Service by publication shall be by publication of two notices, in two successive weeks, of the forfeiture proceeding:
- (A) in a newspaper of general circulation in the county [in which] where the seizure occurred; and
 - (B) on Utah's Public Legal Notice Website established in Subsection 45-1-101(2)(b).
- (ii) The prosecuting attorney shall also send written notice to any claimants, other than the defendant, known to the prosecuting attorney to have an interest in the property, at the claimant's known address.

(b) (i) Any claimant, other than the defendant, asserting a legal interest in property that has been ordered forfeited to the state under this section may, within 30 days after the notice has been published or the claimant receives the written notice under Subsection (10)(a), whichever is earlier, petition the <u>district</u> court for a hearing to adjudicate the validity of the claimant's alleged interest in the property.

- (ii) Any genuine issue of material fact, including issues of standing, may be tried to a jury upon demand of any party.
 - (c) The petition shall:

- (i) be in writing and signed by the claimant under penalty of perjury;
- (ii) set forth the nature and extent of the claimant's right, title, or interest in the property, the time and circumstances of the claimant's acquisition of the right, title, or interest in the property; and
 - (iii) set forth any additional facts supporting the claimant's claim and the relief sought.
- (d) The trial or hearing on the petition shall be expedited to the extent practicable. The <u>district</u> court may consolidate a trial or hearing on the petition and any petition filed by any claimant other than the defendant under this section. The <u>district</u> court shall permit the parties to conduct pretrial discovery pursuant to the Utah Rules of Civil Procedure.
- (e) (i) At the trial or hearing, the claimant may testify and present evidence and witnesses on the claimant's own behalf and cross-examine witnesses who appear at the hearing. The prosecuting attorney may present evidence and witnesses in rebuttal and in defense of the claim to the property and cross-examine witnesses who appear.
- (ii) In addition to testimony and evidence presented at the trial or hearing, the <u>district</u> court may consider the relevant portion of the record of the criminal case that resulted in the order of forfeiture.
 - (iii) Any trial or hearing shall be conducted pursuant to the Utah Rules of Evidence.
- (f) The <u>district</u> court shall amend the order of forfeiture in accordance with [its] <u>the</u> <u>district court's</u> determination, if after the trial or hearing, the <u>district</u> court or jury determines that the petitioner has established by a preponderance of the evidence that:
- (i) the claimant has a legal right, title, or interest in the property, and the right, title, or interest renders the order of forfeiture invalid in whole or in part because the right, title, or interest was vested in the claimant rather than the defendant or was superior to any right, title,

622 or interest of the defendant at the time of the commission of the acts or conduct that gave rise 623 to the forfeiture of the property under this section; or 624 (ii) the claimant acquired the right, title, or interest in the property in a bona fide 625 transaction for value, and, at the time of acquisition, the claimant did not know that the 626 property was subject to forfeiture. 627 (g) Following the court's disposition of all petitions filed under this Subsection (10), or 628 if no petitions are filed following the expiration of the period provided in Subsection (10)(b) 629 for the filing of petitions, the state has clear title to property subject to the order of forfeiture 630 and may warrant good title to any subsequent purchaser or transferee. 631 Section 12. Section **24-4-107** is amended to read: 632 24-4-107. Innocent owners. 633 (1) An innocent owner's interest in <u>seized</u> property may not be forfeited. 634 (2) In a forfeiture proceeding under this chapter, the prosecuting attorney has the 635 burden of establishing evidence that a claimant: 636 (a) is responsible for the conduct giving rise to the forfeiture, subject to Subsection (4); (b) knew of the conduct giving rise to the forfeiture, and allowed the property to be 637 638 used in furtherance of the conduct; 639 (c) acquired the property with notice of [its] the property's actual or constructive 640 seizure for forfeiture under this chapter; 641 (d) acquired the property knowing the property was subject to forfeiture under this 642 chapter; or 643 (e) acquired the property in an effort to conceal, prevent, hinder, or delay [its] the 644 property's lawful seizure or forfeiture under any provision of state law. 645 (3) (a) A claimant under this chapter is not required to take steps to prevent illegal use 646 or criminal activity regarding the property that the claimant reasonably believes would be likely 647 to result in physical harm or danger to any person. 648 (b) A claimant may demonstrate that the claimant took reasonable action to prohibit 649 the illegal use of the property by: 650 (i) making a timely notification to a law enforcement agency of information that led the

claimant to know that conduct subjecting the property to seizure would occur, was occurring,

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or has occurred;

653	(ii) timely revoking or attempting to revoke permission to use the property regarding
654	those engaging in the illegal conduct; or
655	(iii) taking reasonable actions to discourage or prevent the illegal use of the property.
656	(4) If the state relies on Subsection (2)(a) to establish that a claimant is not an innocent
657	owner, and if the claimant is criminally charged with the conduct giving rise to the forfeiture
658	and is acquitted of that charge on the merits:
659	(a) the property subject to the forfeiture or the open market value of the property, if the
660	property has been disposed of under Subsection 24-4-108(13), shall be returned to the
661	claimant; and
662	(b) any payments required under this chapter regarding holding the property shall be
663	paid to the claimant.
664	(5) A person may not assert under this chapter an ownership interest in contraband.
665	(6) Property is presumed to be subject to forfeiture under this chapter if the prosecuting
666	attorney establishes that:
667	(a) (i) the claimant has engaged in conduct giving cause for forfeiture;
668	[(b)] (ii) the property was acquired by the claimant during that period of the conduct
669	giving cause for forfeiture or within a reasonable time after that period; and
670	[(c)] (iii) there was no likely source for the purchase or acquisition of the property
671	other than the conduct giving cause for forfeiture[-]; or
672	(b) (i) there is no known claimant;
673	(ii) there is cause to believe that the property has been used to commit a crime or is
674	proceeds of a crime; and
675	(iii) the prosecuting attorney has complied with the notice requirements of Subsection
676	24-4-104(2)(d).
677	(7) A finding that property is the proceeds of conduct giving cause for forfeiture does
678	not require proof that the property was the proceeds of any particular exchange or transaction.
679	(8) (a) A claimant may recover possession of seized property that is subject to
680	forfeiture by contacting the seizing agency or prosecuting attorney prior to the commencement
681	of a civil asset forfeiture proceeding, or within 30 days of the seizure, whichever is longer, and
682	providing to the seizing agency or prosecuting attorney:
683	(i) evidence that establishes proof of ownership; and

684 (ii) a brief description of the date, time, and place that the claimant mislaid or 685 relinquished possession of the seized property. 686 (b) A seizing agency or prosecuting attorney who receives a claim from a claimant 687 utilizing the procedure in Subsection (8)(a) shall issue a written response to that claim within 30 days of receipt, indicating whether the claim has been granted, denied on the merits, or 688 689 denied for failure to provide the information required by statute subject to the following: 690 (i) if the claim is denied for failure to provide the information required by statute, the claimant has 15 days from the date of denial to submit additional information before the 691 prosecuting attorney may commence a civil action seeking to forfeit the property; and 692 693 (ii) if the seizing agency or prosecuting attorney fails to issue a written response within 30 days the property shall be returned. 694 695 (c) Any property returned under Subsection (8)(b)[, either because the claim was 696 granted or because the seizing agency or prosecuting attorney failed to respond within 30 days 697 may not include any expenses, costs, or attorney fees[-] if: 698 (i) the claim was granted; or 699 (ii) the seizing agency or prosecuting attorney failed to respond within 30 days. 700 (d) (i) A claimant [who utilizes the procedures in Subsection (8)(a) and whose claim is 701 denied on the merits by the seizing agency or prosecuting attorney, but who is later determined 702 by a court of competent jurisdiction in a civil forfeiture action to be an innocent owner within 703 the meaning of Section 24-4-107, may collect reasonable attorney fees and court costs in a 704 civil forfeiture action from the date on which the seizing agency or prosecuting attorney denied 705 [the] a claim under Subsection (8)(a) if: 706 (A) the claimant utilizes the procedures in Subsection (8)(a); 707 (B) the claim is denied on the merits by the seizing agency or prosecuting attorney; and 708 (C) a district court determines that the claimant is an innocent owner under this 709 section. 710 (ii) Legal costs and attorney fees collected pursuant to this Subsection are not subject 711 to the 50% cap set forth in Subsection 24-4-110(2). 712 (e) [All communications] A communication between or evidence provided to the parties in connection with a claim submitted pursuant to this Subsection (8) [are] is subject to 713

the Utah Rules of Evidence, Rules 408 and 410.

06-17-19 DRAFT

2020FL-0331/003 715 Section 13. Section **24-4-108** is amended to read: 716 24-4-108. Release of property held for forfeiture on certain grounds. 717 (1) After [the] a seizing agency gives notice [that the property is to be held for 718 forfeiture] pursuant to Subsection 24-4-103(1), a person [or entity] may not alienate, convey, 719 sequester, or attach [that] property that is held for forfeiture until the district court issues a final 720 order of dismissal or an order of forfeiture regarding the property. 721 (2) The seizing agency or the prosecuting attorney may authorize the release of 722 property held for forfeiture to a claimant if retention of [actual] physical custody is 723 unnecessary. 724 (3) With the consent of a [court of competent jurisdiction] district court, the 725 prosecuting attorney may discontinue forfeiture proceedings and transfer the action to another 726 state or federal agency that has initiated forfeiture proceedings involving the same property. 727 (4) Property held for forfeiture is [considered to be in the custody of the district court 728 and subject only to: 729 (a) the orders and decrees of the district court [having jurisdiction over the property or 730 the forfeiture proceedings], unless the district court consents to a transfer under Subsection (3); 731 and 732 (b) the acts of the agency [that possesses] with physical custody of the property or the 733 prosecuting attorney pursuant to this chapter. 734 (5) (a) A claimant may obtain release of property held for forfeiture by posting with the 735 district court a surety bond or cash in an amount equal to the current fair market value of the

- property as determined by the district court or by the parties' stipulation.
 - (b) The district court may refuse to order the release of the property if:
- 738 (i) the bond tendered is inadequate;

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- (ii) the property is contraband or is retained as evidence; or
- 740 (iii) the property is particularly altered or designed for use in conduct giving cause for 741 forfeiture.
 - (c) If a surety bond or cash is posted and the district court later determines that the property is subject to forfeiture, the district court shall order the forfeiture of the surety bond or cash in lieu of the property.
 - (6) A claimant is entitled to the immediate release of property held for forfeiture

746 pending the final determination of forfeiture if:

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- (a) the claimant had a possessory interest in the property at the time of seizure;
- 748 (b) continued [possession] physical custody of the property by the agency or the state 749 pending the final disposition of the forfeiture proceedings will cause substantial hardship to the 750 claimant, such as:
 - (i) preventing the functioning of a legitimate business;
- 752 (ii) preventing any individual from working;
- 753 (iii) preventing any child from attending elementary or secondary school;
- 754 (iv) preventing or hindering any person from receiving necessary medical care;
- (v) hindering the care of an elderly or disabled dependent child or adult;
- 756 (vi) leaving any individual homeless; or
- 757 (vii) any other condition that the court determines causes a substantial hardship;
- (c) the hardship from the continued possession of the property by the agency outweighs the risk that the property will be destroyed, damaged, lost, concealed, or transferred if it is returned to the claimant during the pendency of the proceeding; and
 - (d) determination of substantial hardship under this Subsection (6) is based upon the property's use [prior to] before the seizure.
 - (7) After the seizing agency gives notice that the property is to be held for forfeiture, a claimant may file a motion for hardship release:
 - (a) in the <u>district</u> court [in which] <u>where</u> forfeiture proceedings have commenced; or
 - (b) in any district court [having jurisdiction over the property,] where venue is proper under Subsection 24-1-103(3) if forfeiture proceedings have not yet commenced.
 - (8) The motion for hardship release shall also be served upon the prosecuting attorney or the seizing agency within 10 days after filing the motion.
 - (9) The <u>district</u> court shall render a decision on a motion for hardship filed under this section not later than 20 days after the date of filing, or 10 days after service upon the prosecuting attorney or seizing agency, whichever is earlier, unless this period is extended by the agreement of both parties or by the district court for good cause shown.
 - (10) (a) If the claimant demonstrates substantial hardship pursuant to this section, the <u>district</u> court shall order the property immediately released to the claimant pending completion of proceedings by the government to obtain forfeiture of the property.

777 (b) The district court may place conditions on release of the property as it finds 778 necessary and appropriate to preserve the availability of the property or its equivalent for 779 forfeiture. 780 (11) The hardship release under this section does not apply to: 781 (a) contraband; 782 (b) currency or other monetary instrument or electronic funds; or 783 (c) property that is likely to be used to commit additional illegal acts if returned to the 784 claimant. 785 (12) (a) The district court may order property that is held for forfeiture to be sold, as 786 allowed by Subsection (13), leased, rented, or operated to satisfy a specified interest of any 787 claimant, or to preserve the interests of any party on motion of that party. 788 (b) The district court may enter orders under Subsection (12)(a) after written notice to 789 persons known to have an interest in the property, and after an opportunity for a hearing. 790 (13) (a) A sale may be ordered under Subsection (12) when the property is liable to 791 perish, waste, or be significantly reduced in value, or when the expenses of maintaining the 792 property are disproportionate to its value. 793 (b) A third party designated by the district court shall dispose of the property by 794 commercially reasonable public sale and distribute the proceeds in the following order of 795 priority: 796 (i) first, for the payment of reasonable expenses incurred in connection with the sale; 797 (ii) second, for the satisfaction of any interests, including those of interest holders, in 798 the order of their priority as determined by Title 70A, Uniform Commercial Code; and 799 (iii) third, any balance of the proceeds shall be preserved in the actual or constructive 800 custody of the <u>district</u> court, in an interest-bearing account, subject to further proceedings under 801 this chapter. 802 Section 14. Section **24-4-109** is amended to read: 803 24-4-109. Postjudgment interest. 804 In [any] a proceeding to forfeit currency or other negotiable instruments under this 805 chapter, the <u>district</u> court shall award a prevailing party [postjudgment] postseizure interest on 806 the currency or negotiable instruments at the interest rate established under Section 15-1-4. 807 Section 15. Section **24-4-110** is amended to read:

808	24-4-110. Attorney fees and costs.
809	(1) In any forfeiture proceeding under this chapter, the <u>district</u> court shall award a
810	prevailing claimant reasonable:
811	(a) legal costs; and
812	(b) attorney fees.
813	(2) The legal costs and attorney fees awarded by the <u>district</u> court to the prevailing
814	party may not exceed 50% of the value of the seized property.
815	(3) A claimant who prevails only in part is entitled to recover reasonable legal costs
816	and attorney fees only on those issues on which the party prevailed, as determined by the
817	district court.
818	Section 16. Section 24-4-111 is amended to read:
819	24-4-111. Compensation for damaged property.
820	(1) If property seized for forfeiture is returned by operation of this chapter, a claimant
821	has a civil right of action against a seizing agency for any claim based upon the negligent
822	destruction, loss, damage, or other injury to seized property while in the [possession or]
823	physical custody of the agency.
824	(2) As used in this section, "damage or other injury" does not include normal
825	depreciation, deterioration, or ordinary wear and tear.
826	Section 17. Section 24-4-113 is amended to read:
827	24-4-113. Proportionality.
828	(1) (a) A claimant's interest in property that is used to facilitate a crime, excluding
829	contraband, is not subject to forfeiture under any provision of state law if the forfeiture is
830	substantially disproportionate to the use of the property in committing or facilitating a violation
831	of state law and the value of the property.
832	(b) Forfeiture of property used solely in a manner that is merely incidental and not
833	instrumental to the commission or facilitation of a violation of law is not proportional.
834	(2) (a) In determining proportionality, the <u>district</u> court shall consider:
835	(i) the conduct giving cause for the forfeiture;
836	(ii) what portion of the forfeiture, if any, is remedial in nature;
837	(iii) the gravity of the conduct for which the claimant is responsible in light of the
838	offense; and

839	(iv) the value of the property.
840	(b) If the <u>district</u> court finds that the forfeiture is substantially disproportional to the
841	conduct for which the claimant is responsible, it shall reduce or eliminate the forfeiture, as it
842	finds appropriate.
843	(3) The prosecuting attorney has the burden to demonstrate that any forfeiture is
844	proportional to the conduct giving rise to the forfeiture.
845	(4) In all cases the <u>district</u> court shall decide questions of proportionality.
846	(5) Forfeiture of any proceeds is proportional.
847	Section 18. Section 24-4-114 is amended to read:
848	24-4-114. Transfer and sharing procedures.
849	(1) (a) [Seizing agencies or prosecuting attorneys] A seizing agency or prosecuting
850	attorney who is authorized to bring forfeiture proceedings under this chapter may not directly
851	or indirectly transfer <u>seized</u> property [held for forfeiture and] that is not already named in a
852	criminal indictment to any federal agency or any governmental entity not created under and
853	subject to state law unless the <u>district</u> court enters an order, upon petition of the prosecuting
854	attorney, authorizing the property to be transferred.
855	(b) [The] A district court may not enter an order authorizing a transfer under
856	Subsection (1)(a) unless:
857	(i) the conduct giving rise to the investigation or seizure is interstate in nature and
858	sufficiently complex to justify the transfer;
859	(ii) the property may only be forfeited under federal law; or
860	(iii) pursuing forfeiture under state law would unreasonably burden <u>a</u> prosecuting
861	[attorneys] attorney or state law enforcement [agencies] agency.
862	(c) A petition to transfer <u>seized</u> property to a federal agency under this section shall
863	include:
864	(i) a detailed description of the property seized;
865	(ii) the location where the property was seized;
866	(iii) the date the property was seized;
867	(iv) the case number assigned by the seizing law enforcement agency; and
868	(v) a declaration that:
869	(A) states the basis for relinquishing jurisdiction to a federal agency;

870 (B) contains the [names and addresses of any claimants] name and address of any 871 claimant then known; and 872 (C) is signed by the prosecutor. 873 (d) The district court may not authorize the transfer of property to the federal 874 government if the transfer would circumvent the protections of the Utah Constitution or of this 875 chapter that would otherwise be available to the property owner. 876 (e) (i) [Prior to] Before granting [any] an order to transfer pursuant to this section, the district court shall give any claimant the right to be heard with regard to the transfer by the 877 878 mailing of a notice to each address contained in the declaration. 879 (ii) If no claimant objects to the petition to transfer property within 10 days of the 880 mailing of the notice, the court shall issue its order under this section. (iii) If the declaration does not include an address for a claimant, the district court shall 881 882 delay [its] the district court's order under this section for 20 days to allow time for the claimant 883 to appear and make an objection. 884 (f) (i) If a claimant contests a petition to transfer property to a federal agency, the 885 district court shall promptly set the matter for hearing. 886 (ii) (A) The district court shall determine whether the [state] district court may 887 relinquish jurisdiction by a standard of preponderance of the evidence. 888 (B) In making the determination, the district court shall consider evidence regarding 889 hardship, complexity, judicial and law enforcement resources, and any other matter the district 890 court determines to be relevant. 891 (2) [All] The property, money, or other things of value received by an agency pursuant 892 to federal law, which authorizes the sharing or transfer of all or a portion of forfeited property 893 or the proceeds of the sale of forfeited property to an agency: 894 (a) shall be used in compliance with federal laws and regulations relating to equitable 895 sharing; 896 (b) may be used for [those] the law enforcement purposes [specified] described in

(c) may not be used for [those] the law enforcement purposes prohibited in Subsection 24-4-117[(10)](11).

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Subsection 24-4-117[(9)](10); and

(3) A state or local law enforcement agency awarded any equitable share of property

901	forfeited by the federal government:
902	(a) may only use the award money after approval of the use by the state or local law
903	enforcement agency's legislative body[-]; and
904	(b) shall report to the commission the date on which the award money was received
905	and the amount of the award money.
906	(4) (a) Before transferring any property under Subsection (1), a state or local law
907	enforcement agency shall adopt and comply with a written policy governing the transfer of
908	property that is consistent with the provisions of this section.
909	(b) If the commission is aware that a state or local law enforcement agency has been
910	found by a district court to have intentionally violated the transfer provisions of this chapter,
911	the state or local law enforcement agency is ineligible to participate in the program during the
912	following fiscal year.
913	Section 19. Section 24-4-115 is amended to read:
914	24-4-115. Disposition and allocation of forfeiture property.
915	(1) Upon finding that property is subject to forfeiture under this chapter, the <u>district</u>
916	court shall order the property forfeited to the state.
917	(2) (a) If the property <u>forfeited</u> is not currency, the seizing agency shall authorize a
918	public or otherwise commercially reasonable sale of that property that is not required by law to
919	be destroyed and that is not harmful to the public.
920	(b) If the property forfeited is an alcoholic product as defined in Section 32B-1-102, it
921	shall be disposed of as follows:
922	(i) an alcoholic product shall be sold if the alcoholic product is:
923	(A) unadulterated, pure, and free from any crude, unrectified, or impure form of ethylic
924	alcohol, or any other deleterious substance or liquid; and
925	(B) otherwise in saleable condition; or
926	(ii) an alcoholic product and its package shall be destroyed if the alcoholic product is
927	impure, adulterated, or otherwise unfit for sale.
928	(c) If the property forfeited is a cigarette or other tobacco product as defined in Section
929	59-14-102, it shall be destroyed, except that prior to the destruction of any cigarette or other
930	tobacco product seized pursuant to this part, the lawful holder of the trademark rights in the
931	cigarette or tobacco product brand shall be permitted to inspect the cigarette.

932	(d) The proceeds of the sale of forfeited property shall remain segregated from other
933	property, equipment, or assets of the seizing agency until transferred to the state in accordance
934	with this chapter.
935	(3) From the forfeited property, both currency and the proceeds or revenue from the
936	sale of the property, the seizing agency shall:
937	(a) deduct the seizing agency's direct costs, expense of reporting under Section
938	24-4-118, and expenses of obtaining and maintaining the property pending forfeiture; and
939	(b) pay the office of the prosecuting attorney the legal costs associated with the
940	litigation of the forfeiture proceeding, and up to 20% of the value of the forfeited property in
941	attorney fees.
942	(4) If the forfeiture arises from any violation relating to wildlife resources, the
943	remaining currency and the proceeds or revenue from the sale of the <u>forfeited</u> property shall be
944	deposited in the Wildlife Resources Account created in Section 23-14-13.
945	(5) The remaining currency and the proceeds or revenue from the sale of the <u>forfeited</u>
946	property shall then be transferred to the commission and deposited into the account.
947	Section 20. Section 24-4-117 is amended to read:
948	24-4-117. State Asset Forfeiture Grant Program.
949	(1) There is created the State Asset Forfeiture Grant Program.
950	(2) The program shall fund crime prevention, crime victim reparations, and law
951	enforcement activities that have the purpose of:
952	(a) deterring crime by depriving [criminals] a criminal of the profits and proceeds of
953	[their] the criminal's illegal activities;
954	(b) weakening criminal enterprises by removing the instrumentalities of crime;
955	(c) reducing crimes involving substance abuse by supporting the creation,
956	administration, or operation of drug court programs throughout the state;
957	(d) encouraging cooperation between local, state, and multijurisdictional law
958	enforcement agencies;
959	(e) allowing the costs and expenses of law enforcement to be defrayed by the forfeited
960	proceeds of crime;
961	(f) increasing the equitability and accountability of the use of forfeited property used to
962	assist law enforcement in reducing and preventing crime; and

(g) providing aid to victims of criminally injurious conduct, as defined in Section
 63M-7-502, who may be eligible for assistance under Title 63M, Chapter 7, Part 5, Utah Office
 for Victims of Crime.
 (3) (a) When property seized under this title is forfeited under this chapter and

- (3) (a) When property <u>seized under this title</u> is forfeited under this chapter and transferred to the account, upon appropriation the commission shall allocate and administer grants to state agencies, local law enforcement agencies, multijurisdictional law enforcement agencies, or political subdivisions of the state in compliance with this section and to further the program purposes under Subsection (2).
- (b) The commission may retain up to [3%] 5% of the annual appropriation from the account to pay for administrative costs incurred by the commission, including salary and benefits, equipment, supplies, or travel costs that are directly related to the administration of the program.
- (4) [Agencies or political subdivisions] An agency or political subdivision shall apply for an award from the program by completing and submitting forms specified by the commission.
- (5) In granting [the awards] an award, the commission shall ensure that the amount of each award takes into consideration the:
 - (a) demonstrated needs of the agency;

- (b) demonstrated ability of the agency to appropriately use the award; and
- [(c) degree to which the agency's need is offset through the agency's participation in federal equitable sharing or through other federal and state grant programs; and]
 - [(d)] (c) agency's cooperation with other state and local agencies and task forces.
- (6) The commission may not disqualify an agency from being awarded a grant based on the agency's participation in state or federal forfeiture.
- [(6)] (7) (a) [Applying agencies or political subdivisions] An applying agency or political subdivision shall demonstrate compliance with all reporting and policy requirements applicable under this chapter and under Title 63M, Chapter 7, Criminal Justice and Substance Abuse, [in order] to qualify as a potential award recipient.
- (b) A law enforcement agency that fails to provide a report of the law enforcement agency's forfeiture activities may not be awarded a grant during the following calendar year.
 - [(7)] (8) (a) [Recipient] A recipient law enforcement [agencies] agency may only use

award money after approval by the agency's legislative body.

(b) The award money is nonlapsing.

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996	[(8)] (9) A recipient state agency, local law enforcement agency, multijurisdictional
997	law enforcement agency, or political subdivision shall use [awards] an award only for law
998	enforcement purposes as described in this section or for victim reparations as described in
999	Subsection (2)(g), and only as these purposes are specified by the agency or political
1000	subdivision in its application for the award.
1001	[(9)] (10) Permissible law enforcement purposes for which award money may be used
1002	include:
1003	(a) controlled substance interdiction and enforcement activities;
1004	(b) drug court programs;
1005	(c) activities calculated to enhance future law enforcement investigations;
1006	(d) law enforcement training that includes:
1007	(i) implementation of the Fourth Amendment to the United States Constitution and
1008	Utah Constitution, Article I, Section 7, and that addresses the protection of the individual's
1009	right of due process;
1010	(ii) protection of the rights of innocent property holders; and
1011	(iii) the Tenth Amendment to the United States Constitution regarding states'
1012	sovereignty and the states' reserved rights;
1013	(e) law enforcement or detention facilities;
1014	(f) law enforcement operations or equipment that are not routine costs or operational
1015	expenses;
1016	(g) drug, gang, or crime prevention education programs that are sponsored in whole or
1017	in part by the law enforcement agency or its legislative body;
1018	(h) matching funds for other state or federal law enforcement grants; and
1019	(i) the payment of legal costs, attorney fees, and postjudgment interest in forfeiture
1020	actions.
1021	[(10)] (11) Law enforcement purposes for which award money may not be granted or
1022	used include:
1023	(a) payment of salaries, retirement benefits, or bonuses to any person;
1024	(b) payment of expenses not related to law enforcement;

1025	(c) uses not specified in the agency's award application;
1026	(d) uses not approved by the agency's legislative body;
1027	(e) payments, transfers, or pass-through funding to [entities] an entity other than a law
1028	enforcement [agencies] agency; or
1029	(f) uses, payments, or expenses that are not within the scope of the agency's functions.
1030	Section 21. Section 24-4-118 is amended to read:
1031	24-4-118. Forfeiture reporting requirements.
1032	(1) [On and after January 1, 2016, every] A state, county, municipal, or other law
1033	enforcement agency shall provide all reasonably available data described in Subsection (5),
1034	along with the transfer of any applicable forfeited property:
1035	(a) when [transferring the forfeited property resulting from] the final disposition [of
1036	any] is made for a civil or criminal forfeiture matter [to the Commission on Criminal and
1037	Juvenile Justice as required under Subsection 24-4-115(5)]; or
1038	(b) when the agency [has been] is awarded any equitable share of property forfeited by
1039	the federal government.
1040	(2) The [Commission on Criminal and Juvenile Justice] commission shall develop a
1041	standardized report format that each agency shall use in reporting the data required under this
1042	section.
1043	(3) The [Commission on Criminal and Juvenile Justice] commission shall annually, on
1044	or before April 30, prepare a summary report of the case data submitted by each agency under
1045	Subsection (1) during the prior calendar year.
1046	(4) (a) If an agency does not comply with the reporting requirements under this section
1047	the [Commission on Criminal and Juvenile Justice] commission shall contact the agency and
1048	request that the agency comply with the required reporting provisions.
1049	(b) If an agency fails to comply with the reporting requirements under this section
1050	within 30 days after receiving the request to comply, the [Commission on Criminal and
1051	Juvenile Justice] commission shall report the noncompliance to the Utah attorney general, the
1052	speaker of the House of Representatives, and the president of the Senate.
1053	(5) The data for any civil or criminal forfeiture matter for which final disposition has
1054	been made under Subsection (1) shall include:
1055	(a) the agency that conducted the seizure:

1056	(b) the case number or other identification;
1057	(c) the date or dates on which the seizure was conducted;
1058	(d) the number of individuals having a known property interest in each seizure of
1059	property;
1060	(e) the type of property seized;
1061	(f) the alleged offense that was the cause for seizure of the property;
1062	(g) whether any criminal charges were filed regarding the alleged offense, and if so, the
1063	final disposition of each charge, including the conviction, acquittal, or dismissal, or whether
1064	action on a charge is pending;
1065	(h) the type of enforcement action that resulted in the seizure, including an
1066	enforcement stop, a search warrant, or an arrest warrant;
1067	(i) whether the forfeiture procedure was civil or criminal;
1068	(j) the value of the property seized, including currency and the estimated market value
1069	of any tangible property;
1070	(k) the final disposition of the matter, including whether final disposition was entered
1071	by stipulation of the parties, including the amount of property returned to any claimant, by
1072	default, by summary judgment, by jury award, or by guilty plea or verdict in a criminal
1073	forfeiture;
1074	(l) if the property was forfeited by the federal government, the amount of forfeited
1075	money awarded to the agency;
1076	(m) the agency's direct costs, expense of reporting under this section, and expenses for
1077	obtaining and maintaining the seized property, as described in Subsection 24-4-115(3)(a);
1078	(n) the legal costs and attorney fees paid to the prosecuting attorney, as described in
1079	Subsection 24-4-115(3)(b); and
1080	(o) if the property was transferred to a federal agency or any governmental entity not
1081	created under and subject to state law:
1082	(i) the date of the transfer;
1083	(ii) the name of the federal agency or entity to which the property was transferred;
1084	(iii) a reference to which reason under Subsection 24-4-114(1)(a) justified the transfer;
1085	(iv) the court or agency where the forfeiture case was heard;
1086	(v) the date of the order of transfer of the property; and

1087 (vi) the value of the property transferred to the federal agency, including currency and 1088 the estimated market value of any tangible property. 1089 (6) [On and after January 1, 2016, every] A state, county, municipal, or other law 1090 enforcement agency shall annually on or before April 30 submit a report for the prior calendar 1091 year to the [Commission on Criminal and Juvenile Justice which] commission that states: 1092 (a) whether the agency received an award from the [State Asset Forfeiture Grant 1093 Program program under Section 24-4-117 and, if so, the following information for each 1094 award: 1095 (i) the amount of the award; 1096 (ii) the date of the award; 1097 (iii) how the award was used or is planned to be used; and 1098 (iv) a statement signed by both the agency's executive officer or designee and by the 1099 agency's legal counsel, that: 1100 (A) the agency has complied with [all] the inventory, policy, and reporting 1101 requirements under Section 24-4-117; and 1102 (B) [all] the awards were used for crime reduction or law enforcement purposes as 1103 specified in the application and that the awards were used only upon approval by the agency's 1104 legislative body; and 1105 (b) whether the agency received any property, money, or other things of value pursuant 1106 to federal law as described in Subsection 24-4-114(2) and, if so, the following information for 1107 each piece of property, money, or other thing of value: 1108 (i) the case number or other case identification; 1109 (ii) the value of the award and the property, money, or other things of value received by 1110 the agency; 1111 (iii) the date of the award; 1112 (iv) the identity of any federal agency involved in the forfeiture; 1113 (v) how the awarded property has been used or is planned to be used; and 1114 (vi) a statement, signed by [both] the agency's executive officer or designee and by the 1115 agency's legal counsel, that the agency has only used the award for crime reduction or law 1116 enforcement purposes authorized under Section 24-4-117[7] and that the award was used only

upon approval by the agency's legislative body.

1118	(7) (a) On or before July 1 of each year, the [Commission on Criminal and Juvenile
1119	Justice] commission shall submit notice of the annual reports in Subsection (3) and Subsection
1120	(6), in electronic format, to:
1121	(i) the Utah attorney general;
1122	(ii) the speaker of the House of Representatives, for referral to any House standing or
1123	interim committees with oversight over law enforcement and criminal justice;
1124	(iii) the president of the Senate, for referral to any Senate standing or interim
1125	committees with oversight over law enforcement and criminal justice; and
1126	(iv) each law enforcement agency.
1127	(b) The reports described in Subsection (3) and Subsection (6), as well as the
1128	individual case data described in Subsection (1) for the previous calendar year, shall be
1129	published on the Utah Open Government website at open.utah.gov on or before July 15 of each
1130	year.